

# **Retention Evaluation Report 2020**

# The Honorable Reed S. Parkin



#### **About the Report**

In making its recommendation to voters about whether a judge should be retained, JPEC considers the judge's legal ability, integrity and judicial temperament, administrative skills, procedural fairness, public comment, and judicial discipline records as well as compliance with judicial education, fitness for office, and case-under-advisement time standards. If a judge meets minimum standards, there is a legal presumption that commissioners will vote to recommend the judge be retained. If a judge fails to meet minimum standards, there is a legal presumption that commissioners will vote to recommend the judge for retention. Included below are the Survey Report and Report of Courtroom Observation. The Survey Report summarizes information collected from attorneys, court employees, jurors (district and some justice court judges only) and juvenile court professionals (juvenile court judges only). Surveys are anonymous and inclusion in the survey is based on court-appearance records. The Report of Courtroom Observation summarizes information reported by at least four trained, volunteer court observers per judge.

#### **Content Links**

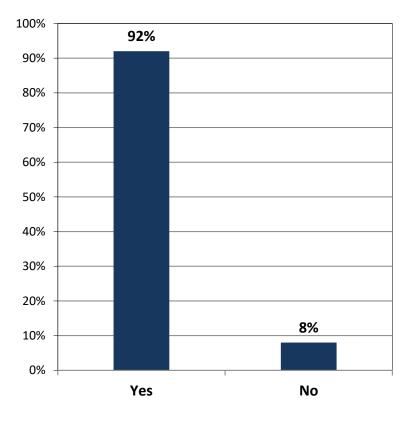
Survey Report Survey Results Survey Information Report of Courtroom Observation Evaluative Criteria Content Analysis How to Read the Results Voter Information Pamphlet

#### **Survey Report**

#### **Survey Results**

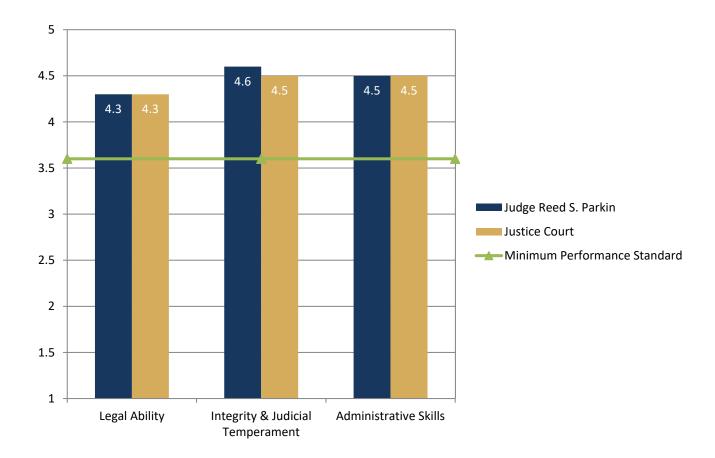
For Judge Reed S. Parkin, 42 qualified survey respondents agreed they had worked with Judge Parkin enough to evaluate the judge's performance. This report reflects these 42 responses. For more information on the survey, please see Survey Information. For more information about the evaluation process, please see How to Read the Results.

#### **Retention Question**



The Honorable Reed S. Parkin

### **Statutory Category Scores**



#### **Procedural Fairness Results**

The judge must demonstrate by the totality of the circumstances that the judge's conduct in court promotes procedural fairness for court participants at a level commensurate with the other scored standards.

#### **Table A. Overall Procedural Fairness Determination**

| Category            | Judge Parkin |  |
|---------------------|--------------|--|
| Procedural Fairness | Pass         |  |

To determine whether the judge passes the procedural fairness standard, the Commission considers only data collected as part of the performance evaluation, which includes, but is not limited to:

- Courtroom Observation results
- The judge's disciplinary record
- Survey results (below):

| Category            | Judge Parkin | Justice Court |
|---------------------|--------------|---------------|
| Procedural Fairness | 4.6          | 4.4           |

## **Responses to Survey Questions**

| Category      | Question   | Judge Parkin | Justice Court |
|---------------|--|--------------|---------------|
| Legal Ability | The judge follows the legal rules (e.g. civil procedure, criminal procedure, evidence, juvenile, appellate) that apply to the case at issue. | 4.3          | 4.3           |
| Legal Ability | The judge made adequate findings of fact and applied the law to those facts.   | 4.2          | 4.3           |
| Legal Ability | The judge followed legal precedent or explained departures from precedent.   | 4.1          | 4.2           |
| Legal Ability | The judge only considered evidence in the record.  | 4.3          | 4.3           |
| Legal Ability | The judge based opinions/decisions on applicable legal principles and controlling law.   | 4.2          | 4.2           |
| Legal Ability | The judge's opinions contained a readily understandable ruling.  | 4.4          | 4.4           |

Rated on a scale from 1 (low) to 5 (high)

The Honorable Reed S. Parkin

# **Responses to Survey Questions (continued)**

| Category                               | Question   | Judge Parkin | Justice Court |
|--|--|--------------|---------------|
| Integrity &<br>Judicial<br>Temperament | The judge paid attention to what went on in court.                                   | 4.6          | 4.6           |
| Integrity &<br>Judicial<br>Temperament | The judge's personal life or beliefs did not impair his or her judicial performance. | 4.5          | 4.3           |
| Integrity &<br>Judicial<br>Temperament | The judge conducted proceedings without favoritism.                                  | 4.4          | 4.3           |
| Integrity &<br>Judicial<br>Temperament | The judge considered arguments from all sides before ruling.                         | 4.5          | 4.4           |
| Integrity &<br>Judicial<br>Temperament | The judge demonstrated diligent work habits.   | 4.6          | 4.5           |
| Integrity &<br>Judicial<br>Temperament | The judge maintained a professional demeanor in the courtroom.                       | 4.7          | 4.5           |
| Integrity &<br>Judicial<br>Temperament | The judge worked to ensure that the participants understood the court proceedings.   | 4.7          | 4.6           |
| Integrity &<br>Judicial<br>Temperament | The judge demonstrated respect for the time and expense of those attending court.    | 4.6          | 4.4           |
| Integrity &<br>Judicial<br>Temperament | The judge made sure that everyone's behavior in the courtroom was proper.            | 4.7          | 4.6           |

Rated on a scale from 1 (low) to 5 (high)

Page 6

The Honorable Reed S. Parkin

# **Responses to Survey Questions (continued)**

| Category                 | Question   | Judge Parkin | Justice Court |
|--------------------------|--|--------------|---------------|
| Administrative<br>Skills | The judge was prepared for court proceedings.  | 4.5          | 4.5           |
| Administrative<br>Skills | The judge's interactions with courtroom<br>participants and staff were professional and<br>constructive. | 4.7          | 4.5           |
| Administrative<br>Skills | The judge ruled in a timely fashion.   | 4.6          | 4.6           |
| Administrative<br>Skills | The judge communicated clearly.  | 4.6          | 4.6           |
| Administrative<br>Skills | The judge managed the court calendar effectively.  | 4.4          | 4.5           |
| Administrative<br>Skills | The judge convened court without undue delay.  | 4.3          | 4.4           |
| Category                 | Question   | Judge Parkin | Justice Court |
| Procedural<br>Fairness   | The judge treated all courtroom participants with equal respect.   | 4.7          | 4.5           |
| Procedural<br>Fairness   | The judge performed his or her duties fairly and impartially.  | 4.5          | 4.4           |
| Procedural<br>Fairness   | The judge promoted public trust and confidence in the courts through his or her conduct.                 | 4.6          | 4.4           |
| Procedural<br>Fairness   | The judge provided the court participants with a meaningful opportunity to be heard.                     | 4.6          | 4.5           |

Rated on a scale from 1 (low) to 5 (high)

#### **Attribute Question Summary**

Survey respondents rated how well a list of attributes describes the judge. A rating of 1 indicates the descriptor *does not describe the judge at all*, and a rating of 5 indicates the descriptor *describes the judge very well*. For the positive descriptors, a higher average score is better. For the negative descriptors, a lower average score is better.

| Descriptor    | Judge Parkin | Justice Court |  |  |
|---------------|--------------|---------------|--|--|
| Attentive     | 4.5          | 4.5           |  |  |
| Capable       | 4.5          | 4.4           | Positive Attributes<br>HIGHER average score<br>is better |  |
| Ethical       | 4.6          | 4.5           |  |  |
| Knowledgeable | 4.3          | 4.4           |  |  |
| Impartial     | 4.3          | 4.1           |  |  |
| Open-minded   | 4.2          | 4.1           |  |  |
| Disrespectful | 1.3          | 1.7           |  |  |
| Impatient     | 1.7          | 2.0           | Negative Attributes<br>LOWER average score<br>is better  |  |
| Indecisive    | 1.7          | 1.8           |  |  |
| Unprepared    | 1.5          | 1.7           | is better  |  |

The Honorable Reed S. Parkin

#### **Survey Information**

This report presents the results from the 2019 survey process, conducted by Market Decisions, LLC. A detailed description of the survey methodology is available separately on the Utah Judicial Performance Evaluation website.

#### **Description of Sample**

The following groups are invited to participate in the survey process:

- Attorneys with appearances before the judge,
- Court staff who work with the judge,
- Juvenile court professionals who work in the judge's courtroom on a regular and continuing basis to provide substantive input to the judge (juvenile court judges only), and
- Jurors who participate in jury deliberation (district and justice court judges only).

With the exception of the attorney survey, the survey contractor attempts to survey all court staff and juvenile court professionals who work with the judge and all jurors who reach the point of jury deliberation. The lists of court staff and juvenile court professionals are provided by the courts and by the Division of Child and Family Services and Juvenile Justice Services. A list of jurors is created after each trial. All lists are forwarded to the surveyor, Market Decisions, LLC.

For the attorney survey, a representative sample of attorneys is drawn to evaluate each judge based on appearances over a designated time period. The sample is weighted to select those with the greatest experience before the judge, assuming that these people will have a better knowledge base about the judge than those with less experience. Attorneys are first stratified into three groups: those with one or more trial appearances, those with five or more non-trial appearances, and those with fewer than five non-trial appearances. Attorneys within each sample are then randomized prior to selection. Selection begins with attorneys who have trial experience, then those with a greater number of non-trial appearances (if needed), and finally those with fewer non-trial appearances (if needed).

#### **Summary of Survey Methods**

Surveys are conducted online, using web-based survey software. Each qualified respondent receives an initial email notification signed by the Chief Justice, the Utah State Bar President, and JPEC Chairperson. Next, an email invitation, signed by JPEC's Executive Director contains a link to access all the individual surveys each respondent is invited to complete. A reminder email is sent one week later to those who did not respond by completing and submitting a survey. This is followed by at least two additional reminder emails sent to respondents over the next three weeks. If a respondent completes only part of the survey, he or she is able to finish the survey at a later time.

The number of questions included in the survey varies, ranging from 9 (jurors) to 35 (attorneys with an appearance before an appellate court judge). Each question is evaluated on a sliding scale ranging from 1 (low) to 5 (high).

#### **Survey Information**

Responses to individual questions are used to calculate averaged scores in three statutory categories: Legal Ability, Integrity & Judicial Temperament, and Administrative Skills. Judges also receive an average score in Procedural Fairness.

#### **Evaluation Period**

The retention evaluation period for judges standing for election in 2020 began on October 1, 2017 and ended on September 30, 2019.



#### **Explanation of Courtroom Observation Summary**

| SECTION                   | DESCRIPTION   |  |
|---------------------------|---|--|
| Overall assessment        | The first statement in this section is an overall summary of the entire set of observer comments.   |  |
|                           | The second statement indicates the number of observers indicating that they would feel comfortable appearing before the judge.  |  |
| Widely agreed-upon themes | Behaviors reported by all (or almost all) observers and thus well established. Deficits mentioned here were also widely reported and therefore merit attention.   |  |
|                           | The subsequent statements are not intended to be a complete summary of the observers' comments, but rather highlight the most frequently noted and forcefully expressed themes, presented in the way that the observers expressed them, with the goal of evoking an overall sense of the entire set of observer comments.                     |  |
| Minority<br>Observations  | Behaviors noted by two (or possibly three) observers that would be worth building on (if desirable) or otherwise thinking about avoiding.   |  |
|                           | Not every behavior reported by a minority of observers is summarized here, only those that reflect a notable or somewhat discrepant perspective that was not widely agreed upon.  |  |
| Anomalous<br>comments     | Comments of one (or in rare cases two) observers that reflect a markedly different or decidedly contradictory perspective from all other observers. They are intended to stimulate reflection, such as: why were these observers affected by this behavior, or does this particular situation tend to lead to this uncharacteristic behavior? |  |
|                           | Not every anomalous comment in the observers' comments are included in this section, typically if they are too minor, or appear to reflect something about the observer rather than the judge.  |  |

Paragraphs are introduced with the following terminology.

If the number of observers is specified, e.g. "All observers reported..." or "Three observers reported...", then every statement in the paragraph was mentioned or implied or alluded to by that number of observers.

If the word "variously" is added, e.g. "All observers variously reported..." or "Three observers variously reported...", then not every statement in the paragraph was directly mentioned or implied or alluded to by every one of those observers, but rather the sense of all the statements in the paragraph taken together was.

### **Evaluative Criteria for Courtroom Observation**

| CRITERIA                                   | DESCRIPTION   |
|--|---|
| RESPECT                                    |   |
| Listening & Focus                          | Listening refers to all indications of attention and engagement through active listening.   |
| Well-prepared & efficient                  | Efficiency refers to the judge's behaviors. The court's efficiency appears below under "Courtroom tone & atmosphere".                                       |
| Respect for other's time                   | This includes the starting time of sessions as well as all interactions with those in court that take into consideration the value of their time.           |
| Courtesy, politeness, and general demeanor | This refers to respectful behaviors generally, as well as behaviors directed at specific individuals that indicate respect for a person's value or status.  |
| Body language                              | This refers to eye contact and facial expressions, general body language, and engaged behavior.   |
| Voice quality                              | This refers to both mechanical qualities such as pitch and volume, and emotional qualities such as inexpressive, sarcastic or exasperated tone.             |
| Courtroom tone & atmosphere                | This refers more generally to the tone and atmosphere of the courtroom.   |
| NEUTRALITY                                 |   |
| Consistent and equal treatment             | This refers to listening to all sides, and treating individuals in similar situations similarly.  |
| Demonstrates concern for individual needs  | This refers to concern for individual differences and giving due regard to the individual's specific situation.   |
| Unhurried and careful                      | This refers to allowing sufficient time for the judge and those in court to conduct themselves in a thorough manner.  |
| VOICE                                      |   |
| Considered voice                           | This refers both to allowing those in court to express themselves and to the judge's consideration of what was expressed in his/her statements or decision. |
| Formal voice                               | This refers to giving voice to participants based only on required procedure without apparent consideration by the judge of what was expressed.             |

# **Report of Courtroom Observations**

| COMMUNICATION                  |  |
|--------------------------------|--|
| Communicates clearly           | This refers both to clarity of speech and to the use of language appropriate to the listener.  |
| Ensures information understood | This refers to active attention by the judge in ensuring those in court<br>understand all information relevant to them, and includes translation and<br>comprehension for non-native English speakers. |
| Provides adequate explanations | This refers to providing sufficient explanation of the basis of decisions and of legal procedure and terminology to ensure that those in court understand proceedings relevant to them.                |



#### **Content Analysis**

- Five observers were starkly mixed in their reports about Judge Parkin. Two observers were strongly positive in all areas, but two observers were critical in all areas and expressed several concerns. Observer A was positive in some areas but critical in other areas.
- Three observers reported confidence that if appearing before Judge Parkin they would be treated fairly. Two observers did not have confidence or would not feel comfortable appearing before the judge.

Widely Agreed-Upon Themes: None

**Minority Observations** 

- Two observers, and Observer A in some areas, variously reported that Judge Parkin gave his full attention when participants were speaking. He was prepared and efficient and did not prioritize his time over other participants. He called defendants by name and title, and he congratulated those that did "not have any new offenses." He was affable, patient, kind, respectful, honest, fair, calm, and level-headed, even when someone was difficult, and displayed humor, knowledge, and compassion. He calmly answered whatever question came up even if it had already been asked, never showing irritation or annoyance or raising his voice. When scheduling hearings for defendants needing alternative dates he simply listed off dates until they found one that worked for everyone. He was evenhanded in all interactions with a diversity of participants, using the same tone with all listening to each question without bias, and applying the law consistently. He let defendants set their own payment schedules or switch to community service if they needed to. He moved through the cases in an unhurried and methodical manner, and he asked each participant for their input and concerns with an opportunity to ask questions, saying, "What do you want me to know about your case?" and then respectfully listened and asked follow up questions, referring them to other sources when necessary.
- These observers also reported that Judge Parkin spoke clearly and sometimes repeated the plea or probation requirements with more colloquial explanations. He was concerned that defendants had an understanding of the proceedings, their rights and their charges, and the papers they filled out and signed, and that they truly understood the penalties they were exposing themselves to when they plead no contest or guilty, clearly listing rights given up and noting the deadline for the right to appeal. He then asked one final time if they wanted to proceed without counsel or if they would like to speak to a city prosecutor, and one observer was impressed because it would have been faster for him to just let them enter the plea and get on with it. He was cognizant of language barriers and ensured there were translation services available, and one defendant was grateful that Judge Parkin had recognized that he would understand the proceedings much better if he could hear what was being said in Spanish. He clearly explained the law, how things worked, and how he came to decisions, and he repeated his decisions at the end of every arraignment so that each defendant understood exactly what was expected of them. One observer considered that Judge Parkin met or exceeded expectations in each area of evaluation and that his strengths allowed participants to feel both heard and at ease.
- In the starkest contrast, two other observers, and Observer A in some areas, variously reported that while the courtroom was organized, timely, and efficient, in some proceedings Judge Parkin told



defendants that he "knows nothing about your case, just your name and charge." His demeanor was not personable, he interrupted attorneys, he came off as intimidating to talk to, at times angry, short tempered, and impatient with those who lacked understanding of the law, and he showed the minimum of respect, making snide and sarcastic comments such as, "Guess what you get to do? You get to go to jail." One observer found it unnerving when Judge Parkin unnecessarily escalated a situation with an emotional defendant, who had evaded five warrants and was starting to explain her case, by having her forcibly removed and separated from her children at home, and he remained unsympathetic and dismissive of the woman's concerns as she began screaming "Please don't take me away! I have babies!" His lack of eye contact was consistent throughout, and while he said "Good luck" to participants as he dismissed them, it seemed insincere because he didn't look them in the eye. He often rubbed his eyes and forehead and squinted, seeming to be bored or tired, and when a defendant was acting very strangely he covered his eyes to avoid making eye contact with her. He was often looking down at his desk which made him seem more like an automaton going through the motions rather than someone taking a personal interest in who was standing in front of him.

These observers gave several examples of Judge Parkin's inconsistent behavior and lack of impartiality, for example, appearing to increase the penalties when frustrated with a defendant. His monotonic way of reading rights and informing participants of their "important right to a lawyer" indicated little consideration for defendants' extenuating circumstances. He seemed to be in a hurry to get through cases, and he became noticeably frustrated with a defendant having trouble understanding a question, telling the defendant they should have asked for an interpreter when given the chance and they were taking too much of the court's time. He did not encourage people to speak on their own behalf but was dismissive, impatient, intimidating, and condescending when they did so, cutting them off short. He referred to defendants in third person through their lawyer only, saying, "Does he agree or disagree?" as if the defendant was invisible. While one observer concluded that Judge Parkin minimized defendants' voice whenever possible, another felt that he was concerned that defendants tell their stories, but the way the judge went about it really "rubbed [the observer] the wrong way," and the observer was taken aback when the judge told a defendant who had said that he did not have anything for the judge to consider before making a judgment, "Well, why did you come to court just to plead guilty?" While he explained possible penalties to everyone, he also showed frustration to those who needed more explanation, in one case becoming more and more impatient with an English-speaking defendant who was having a hard time understanding his questions, and instead of using different jargon or giving the defendant time to ask someone else he simply gave the defendant his penalties and moved on.

Anomalous Comments: None

#### How to Read the Results

The results are shown in both graphs and tables. Each judge's scores are shown along with a comparison to other judges who serve at the same court level. The comparison group is called "Justice Court" on the charts.

The statutory category scores and the procedural fairness survey score represent average scores on a scale of 1 (low) to 5 (high). Responses from all survey respondent groups contribute to the average score shown for each category, with the exception of Legal Ability. Only attorneys answer the Legal Ability questions.

#### What does it take to "pass"?

The judge must score a minimum of 3.6 on Legal Ability, Integrity & Judicial Temperament, and Administrative Skills to earn a presumption of retention from the Commission. That is, if a judge scores an average of 3.6 in each of these categories, the Commission will vote to recommend retention unless it can articulate a substantial reason for overcoming the presumption in favor of retention. Similarly, if a judge fails to get a 3.6 in a category, the Commission will vote against retention unless it can articulate a substantial reason for overcoming the presumption against retention.

To determine whether the judge passes the Procedural Fairness standard, the Commission considers only data collected as part of the performance evaluation. Judges will receive either a Pass or Fail in procedural fairness, and this determination will be made by the Commission only during the retention cycle.

Respondents are asked whether or not they think the judge should be recommended for retention only during the retention cycle. For midterm evaluations, respondents are asked whether they think the judge would benefit from added training or education.

# Justice Court – Full Evaluation\*

# Visit JUDGES.UTAH.GOV for more information about this judge



# Honorable Reed S. Parkin

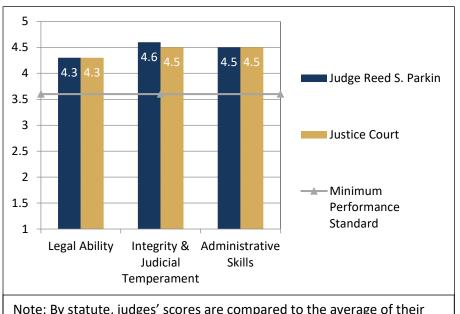
- Serving Orem Municipal Justice Court, Utah County
- Commission Recommendation: Retain
- Commission Vote Count: 13 0 (for retention)
- Performance Standards: Passed 8 of 8

Appointed in 2005, Judge Reed Parkin's scores are consistent with his justice court peers on all scored minimum performance standards. Ninety-two percent of survey respondents recommend him for retention. Judge Parkin's evaluation is mixed. Survey ratings of judicial attributes characterize Judge Parkin as more respectful than his peers. Respondents and courtroom observers further describe the judge as methodical and efficient. While they recognize the judge's ability to demonstrate even-handedness, they also express some criticism. Some observers describe the judge as "impatient" and "sarcastic," leading two of the five observers to lack confidence that they would be treated fairly if they were to appear in Judge Parkin's court. Three other observers report confidence. This judge meets discipline standards set by statute and has been certified by the Judicial Council as meeting all time standards, education requirements, and mental and physical competence standards.

Judge Reed S. Parkin serves the City of Orem Justice Court. This appointment occurred in June of 2010. His first appointment to the bench was in April 2005. He has previously served as justice court judge for the cities of Bluffdale, Herriman, and Heber. Judge Parkin earned an Associate of Science degree in Criminal Justice from Salt Lake Community College. He also earned a Bachelor of Science

degree in Business Management and Master of Business Administration degree, both from the University of Phoenix. He has served on the Utah Judicial Council and the Board of Justice Court Judges. As an adjunct professor at Utah Valley University, and in the past for the University of Phoenix, Judge Parkin teaches in the school of business and has taught in criminal justice programs. Judge Parkin also volunteers time in youth programs and enjoys sporting activities. He and his wife have raised four sons.

\*See Judges Section Introduction for Justice Court Information



Note: By statute, judges' scores are compared to the average of their court level peers

The Honorable Reed S. Parkin

Retention 2020